No Future for 'Net Neutrality' CommsDay Summit Sydney 9-10<sup>th</sup> April 2018



Telco Subject Matter Expert





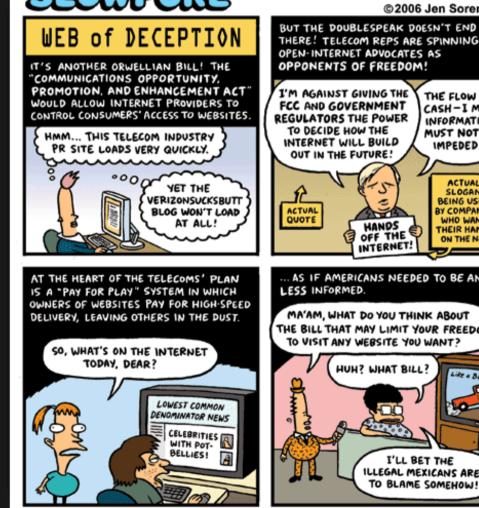
Presented by Professor Reg Coutts













I'LL BET THE ILLEGAL MEXICANS ARE TO BLAME SOMEHOW!

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## Any serious issue Needs humour!







## Summary

- Introduction
  - What is 'network neutrality"
  - Observations
- Interpretation of 'network neutrality' ('NN')
- History of the 'NN' debate
  - US, Europe and India
  - Australia
  - Now Trump's US
- NN a 'window' to wider issues
  - ISPs and 'copyright'
  - OTTs, Investment & Competition
- Discussion of 'current issues' in Australia
- Observations
- References and Acknowledgements



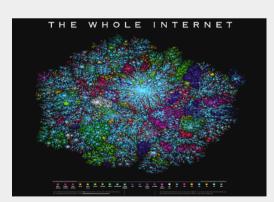






## Definitions of 'network neutrality' ('NN')

- "the principle that all electronic communication passing through a network is treated equally independent of content, application, service, source or target" – BFUC definition
- Global trends:
  - Huge demand in traffic and innovative applications! (ie excess demand)
  - Increasing number of time-sensitive and broadband intensive applications
  - Variable speed, network congestion & 'variable' quality
- Industry response:
  - Traffic management becoming accepted
  - Different pricing practices expanding
  - Bad behaviour attempted by some!
- Consumer response:
  - Want cheap, unlimited, fast access to more stuff....and.... reliable!
- Government/regulatory/courts respond differently!!











# An 'Amusing' View by comedian John Oliver in the US



https://www.youtube.com/watch?v=fpbOEoRrHyU

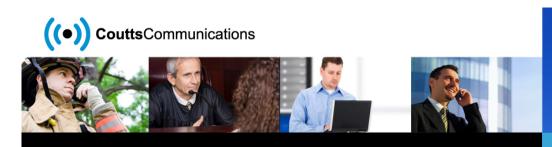






## Origins of the 'NN' debate – US story!

- Internet (cable Internet services)
  - FCC declaration implication for 2014 an 'information service' 2002
    - Not a 'common carrier' and no regulatory oversight
    - (basis for 2014 court decision!)
- Wire-line Internet services
  - Same FCC ruling applied 2005
    - Vonage (VoIP) access to 911 case!
    - 'open access' NOT required (unique) reduced ISP competition!!
- Comcast wins against FCC ruling
- Open Internet Order 2010
  - FCC 'aggressive NN stance'
- FCC Order ruled invalid!!! Jan 2014
  - Retention of the disclosure rules





## FCC - the Open Internet Order 2010?

- An 'aggressive net neutrality stance'
  - more lenient approach for mobile providers
  - Specific rules:
    - Transparency of n/w management practices etc disclosure requirement
    - No blocking
      - Fixed providers lawful content, applications, services, non-harmful devices
      - Mobile providers as above BUT noting 'services that compete with their services' (eg OTT messaging, voice and/or video services)
    - No unreasonable discrimination

#### Concerns

Netflix, Disney, ESPN – 'sponsored data' for competitive advantage!

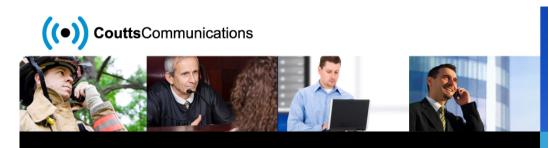






## 'NN Discussion in Europe (Australia?)

- Background context a 'connected continent'
  - Variation across/between countries in Europe
    - Infrastructure and competition
    - Policies and regulation pricing anomalies
    - Mobile roaming charges
- History in Europe quiet until recently!
  - Some 'dubious' decisions by some Telcos (& their suppliers)
    - Mobile operators initially blocked Skype
    - KPN (initial) plan in 2011 to make users 'pay for' OTT competition
  - Netherlands has proceeded with NN rules! (2012)
- Current debate 'vote' in May 2014!
  - Neelie Kroes VP of the European Commission backflip in 2014?
  - Trump's FCC in the US reverses NN!



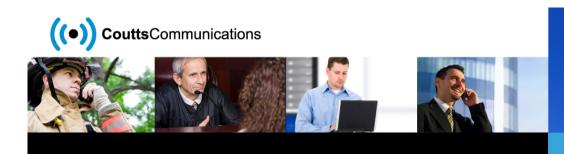


## Arguments for and against

- For NN advocates (supported by Facebook & Google!) a concern for free speech!
  - Reduction in competition and innovation
  - Potential abuse by ISPs for (unfair) competitive advantage
  - Risk of a 'fast lane' and 'slow lane' (ie congested)

#### Need for "online Magna Carta – bill of rights for the Web?"

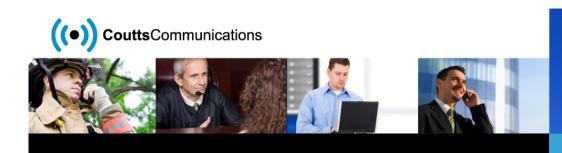
- Against NN potential impact (argued by Telcos!)
  - Constraint on network investment and innovation eg 5G
  - Limited ability to provide network security
  - Inability to provide critical business & social service





#### 'NN' Debate – A window to wider Issues

- Open access & structural separation
- NBN policy
- Regulatory certainty & network investment
- Telcos (regulated) vs OTT (unregulated)
- Competition & 'informed consumer choice'
- Misleading advertising (eg 'fair use' policies)
- Copyright' & privacy protection
- 'Internet' filtering SPAM, child porn, terrorism
- Ex-post versus ex-ante regulation (eg NN)





### Data from Europe — BEREC Report – May 2010

- BEREC
  - Body of European Network Regulators
- Highlights
  - 20 50% of mobile BB users have 'agreed' to service restrictions (eg Skype, Viber etc)
  - About 20% of fixed operators apply restrictions to limit 'peer to peer' services at peak times (eg bit torrent)
  - Some 85% fixed users (76% of mobile users) propose at least 1 unrestricted service

#### Questions

Choices limited (in some countries) and increasing user awareness a challenge?

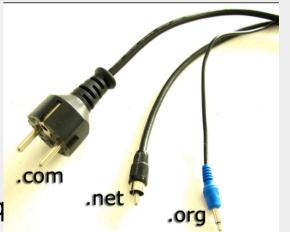






## Current practices (in Australia)

- Data caps
  - Fixed network caps (only in the US since 2011)
  - Mobile networks 'throttling' vs 'excess charges'
    - The 4G and 5G 'opportunities'!!!!!
- 'Dodgy' marketing (eg Kogan mobile)
  - 'unlimited use' claims subject to 'fair use' terms
- iiNet and content 'welfare-enhancing'
  - Specified movies NOT in their data cap
- Politics and NN Issue?
  - ALP did not support recent Greens call for NN Inq
  - ACCC does see need for NN regulation

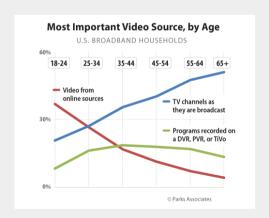






#### **Observations**

- Recommended direction on 'network neutrality' are VERY polarised
  - Competition and non-discrimination
- The US was the origin of debate and Europe more 'progmatic'
- Possible implications
  - Two (or more) tiers of Internet?? a fast lane at a higher price
    - Future of telephony an example?
- Debate in Australia minimal to date! Watch:
  - Netflix and Virgin 'eyeing' Australia market
  - FOXTEL broadband
  - ACCC 'concern' re Telco deals with OTT (large) players
- Impact of further decisions in the US and Europe
  - Recent changes in direction (eg Google, Netflix, Apple)



Be wary of arguments by 'corporates' based on principles!





## References and Acknowledgements

#### References

- Sample Papers
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    - Christopher S Yoo
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#### Acknowledgements to colleagues

Paul Budde, John Costa, Leith Campbell